



CONTACT GROUP
ON PIRACY OFF THE COAST OF SOMALIA


مجموعة الاتصال لمكافحة القرصنة في خليج عدن
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Montetrombe, Lapina, de Biogafin, de la Jantirou, y Rejantou, Comore



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MASE Programme: Regional mobilisation against piracy
Presentation by the Indian Ocean Commission
1 February 2016, Mumbai, Indian



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Background


Seychelles initiative as from 2009

2nd ESA-IO Ministerial Meeting in Mauritius - adoption
of a regional Strategy for maritime security and
against piracy– MASE Programme

Calendar - Mid 2013 – mid-2018

37.5M EDF

Coverage - ESA-IO region steered by COMESA, EAC ,
IGAD, IOC)





Context

Tries to address complex and sensitive problems
(political, international relations, human security,
military, economic,)

Large scope of stakeholders at national, regional,
continental and international levels.

A cross-cutting theme and highly technical...)



1. Focus of the MASE Programme

5 Result Areas:

- ✓ Result 1 = Alternative livelihoods and coordination (IGAD)
- ✓ Result 2 = Law enforcement (EAC)
- ✓ Result 3 = Anti-Money Laundering (COMESA)
- ✓ Result 4 = Capacity Building for maritime surveillance (IOC)
- ✓ Result 5 = Exchange of Information (IOC)



RESULT 1: Alternative livelihoods through vocational development initiatives and advocacy against piracy are supported; maritime coordination mechanisms are reinforced in Somalia.

SPECIFIC OBJECTIVES

- A.** Overall Coordination at ESA-IO level including EAC, COMESA & IOC
- B.** Building the capacity of Somalia to manage and coordinate maritime security requirements - the Maritime Security Coordination Committee (MSCC):
 - Monitoring security of Somali maritime resources,
 - Reforms in maritime security, law enforcement agencies and the justice sector ,
 - Establish and monitor progress of maritime governance structures in Somalia.



RESULT 1: Alternative livelihoods through vocational development initiatives and advocacy against piracy are supported; maritime coordination mechanisms are reinforced in Somalia.

Implementation -Somalia Inland- Action Plan

- Large consultations and missions among IGAD and the regions in August and in Sept 2015 on the MASE programme.
- Finance issues and recruitment;
- Agreement with FAO and implementations modalities: key implementer of major part
- Dec 2015 – Agreement on the setting up of the MSCC



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Result 2: Develop/Strengthen National/Regional legal, legislative and infrastructural capability for Arrest, Transfer, Detention and Prosecution of Pirates

- 1. Regional Centres for Prosecution of Piracy Cases -**
Under independent operation by UNODC
- 2. Enhancement of investigative capacity**
- 3. Prisons/correctional services reform**
- 4. Capacity building for Prosecutors**
- 5. Capacity building for Courts staff**



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Result 2: Develop/Strengthen National/Regional legal, legislative and infrastructural capability for Arrest, Transfer, Detention and Prosecution of Pirates

Enhancement of investigative capacity

1. Survey of forensic capacities at regional level and needs analysis at regional scale
2. Developing a regional Forensic Capacity Strategy and the legal framework
3. Establishment of a *Regional Forensic Reference Centre* (RFRC) and its out-posting in the States
4. Priority forensic and ancillary equipment for the RFRC
5. Identification of regional priority training needs, including on the operation of the RFRC
6. Development and validation of regional, harmonized, training syllabus
7. Development of a regional support structure for HR development, training of *Regional Trainers*, Implementation and evaluation, for developing investigative capacity in relation to maritime/sea-related crimes



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Result 2: Develop/Strengthen National/Regional legal, legislative and infrastructural capability for Arrest, Transfer, Detention and Prosecution of Pirates

Prisons/correctional services reform

1. Identification of training needs
2. Development and validation of regional, harmonized, training syllabus
3. Training of Regional Trainers for developing Prison/Correctional Services
4. Implementation and evaluation of training and mentoring for staff: mentoring done, however evaluation not done.
5. Assistance to Reform Programmes (legal, offenders rehabilitation and management strands)
6. Setting-up of a regional-scale *Prison Chiefs Forum*
7. Procurement of priority equipment for Prisons/Correctional Services
8. Start-up of the RFRC (recruitment of staff; training based on equipment procured and SOPs issued; legislation ..)



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Result 2: Develop/Strengthen National/Regional legal, legislative and infrastructural capability for Arrest, Transfer, Detention and Prosecution of Pirates

Capacity building for Prosecutors

1. Identification of training needs, in dialogue with the UNODC and EUCAP NESTOR
2. Development and validation of regional, harmonized, training syllabus
3. Implementation and Evaluation of training for Prosecutors



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Result 3: Developing capacity to address Anti Money laundering

Four components:

1. Financial analytical capacities in the region strengthened by setting up and strengthening FIUs to analyse, detect and track financial flows strengthened
2. Common coordinated inter-agency frameworks on anti-money laundering and piracy funding developed / strengthened
3. National AML laws and regulations drafted or amended and regional policy frameworks to counter piracy and to address the economic impact developed/ adopted
4. Regional capacity to investigate and prosecute financial crimes at national and international levels assessed and strengthened



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Result 3: Developing capacity to address Anti Money laundering

Financial analytical capacity enhanced :

1. Identification and adoption of capacity gaps of FIUs - nascent; weak; moderate; relatively strong)
2. Developed plan to strengthen FIUs (trainings, sensitisation, high level missions)
3. Sensitisation of reporting agencies and DNFBPs
4. Basic Analysis training and Strategic Analysis training postponed to 1st week December in order to partner with AfDB, IMF and ESAAMLG



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Result 3: Developing capacity to address Anti Money laundering

Common coordinated inter-agency frameworks on money laundering and piracy funding developed:

- Participation in ESAAMLG meeting – bilateral side meetings as initial surveys
- Conduct state of play on the establishment of inter-agency task forces and development of an action plan for the least active countries to assist it to convene inter-agency task forces.



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Result 3: Developing capacity to address Anti Money laundering

National AML laws and regulations drafted/ amended and regional policy frameworks to counter piracy and address economic impact :

1. Identification and adoption of capacity gaps of in laws
2. High level missions to Madagascar undertaken (pipeline for Djibouti in November and Comoros - TBD) – to address political will
3. Commenced efforts to support entry of Madagascar into ESAAMLG – Assessment mission scheduled for November 10-12th
4. Commenced efforts to support Kenya entry to Egmont Group of FIUs – awaiting Sponsors



Result 3: Developing capacity to address Anti Money laundering

Regional capacity to investigate and prosecute financial crimes strengthened:

- Implementation Agreement with INTERPOL signed June 2015
- Issues towards commencement
 - Discussions on opening a separate account resolved in August
 - Discussions on submission of work plan – on-going (on 28th August COMESA sent official communication on the same including a “WP Template”; at side lines of IOC assured the WP would be submitted week of 28th September
- Starting approval process to address COMESA component



Result 3: Developing capacity to address Anti Money laundering

Regional capacity to investigate and prosecute financial crimes strengthened:

- Implementation Agreement with INTERPOL signed June 2015



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RESULT 4 (Enhanced national and regional capacity for maritime tasks and support functions)

OBJECTIVES / DESIRED OUTPUTS:

1. Improved operational ability of the Maritime Law Enforcement agencies in the region.
2. Improved maritime domain awareness (MDA).
3. An assessment of existing means and an exchange of lessons learnt in the domain of maritime safety, S&R.
4. The development of a joint operational patrol initiative



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Result 4.1 Improved operational ability of the Maritime Law Enforcement agencies in the region.

1. Procurement of replacement of spares parts, navigation and communication packages
2. Supplementing the operational budgets (fuel and supplies, operational maintenance and various tools)
- 3 studies were undertaken to prepare for the process for namely:
 - a) Assessment of operational abilities of maritime law enforcement agency,
 - b) Evaluation of adequate maritime domain awareness system in the region,
 - c) Preparatory work for the assessment of information need and the effective data sharing platform and coordination mechanism among the interested countries



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Result 4.2 Improved maritime domain awareness

1. Evaluate and procure an adequate MDA awareness system, compatible with existing systems in particular the Pilot PMAR.
 - An assessment of the MDA in MS was done
 - Plan agreed to undertake national strategies for focus countries, and a Strategy on integrated maritime safety & security.
 - Collaboration with JRC for a trial of the Piracy, Maritime Awareness and Risks in the region.
1. Develop a maintenance plan and the training of technicians and operators to support the MDA.
 - PMAR pilot project completed & will be used to prepare the plan
1. Improve bilateral, regional MDA information sharing.
 - Undertake a study of a legal framework for the exchange and information-sharing draft the legal framework for the Exchange and Sharing of Information and finalise



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Result 4.3 An assessment of existing means & exchange of lessons in maritime safety, S&R

Undertake a comprehensive review of the national and regional capabilities for maritime safety, S&R, including assessment needs of maritime disaster management capacity from the point of view of the national, regional and international levels.

1. Action planned to do the study, establish a network consisting of MRCC of each state and other agencies in charge of search and rescue in the region and validate via a workshop to finalise the modalities



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Result 4.4 The development of a joint operational patrol initiative

Initiate a dialogue with interested countries and develop a modality for a Joint Maritime Patrolling system

- A REG established to develop the operating procedure, formulate a regional legal framework, formulate a regional operational coordination agreement; and elaborate the ToR of a coordination centre.

Planning training for enforcement agencies at sea with IMO, EUCAPNestor and EUNAVFOR

- Training in the operational vessels for the CG with partners.
- Simulation of operational coordination in La Réunion.

Procurement of services of patrol vessels from States for conducting joint/ coordinated operations at sea

- Elaboration of the procedures, characteristics and the conditions necessary for the operational centre and its sustainability by the region;
- Study to determine the means with which the States will contribute to support the joint/coordinated patrol



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Result 4.4 The development of a joint operational patrol initiative

(i) Modus operandi was approved at last meeting.

(ii) Roadmap for the Agreement

(iii) Process for a decision on the host for the Regional Operational Coordination Center



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Result 5: Improved regional coordination and information exchange

Operationalization of the Regional Maritime Information Fusion Centre

- Plan to equip the countries adequately with Fusion Centres.
- Process for the hosting of the Centre
- Developing the agreement(s) and the modalities of cooperation.
- Experience from other regions on similar activities.

Nominate operational Contact Points on Piracy as a national gateway into the information sharing network.

- The Focal Points have been established.

Establish a set of standing operating procedures (SOPs) for ESA-IO regional information exchange.

- Work on-going together with the EU Crimario Project



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Result 4 & 5: Generic actions

- A Host Agreement and the IOC APU
- Seychelles to become member of the Egmont Group
- On the international platform the MS & IOC become active members of the CG and participated in different WG process was to get a more involved region in actions against piracy.
- Preparatory work to determine network modalities was also done with several consultative meetings with relevant stakeholders namely: IOC SmartFish programme, the AU, the JRC, INTERPOL, EUCAPNestor, CRIMSON, CRIMARIO and EUNAVFOR Atalanta Operation with a view to coordinate efficiently the activities of MASE Programme.
- Support to Seychelles as chair of the CG
- MoU agreed and signed with Interpol
- Agreement reached with Crimario to collaborate



Some key points w.r.t MASE

1. MASE is a regional response for medium to long term capacity building programme for maritime security.
2. Process for regional appropriation v/s programme schedule?
3. Next ESA-IO ministerial meeting - Djibouti in March 2016?
4. Programme suffers from lack of communication, insufficient media coverage and an underused ICT.



Thank you!

www.coi-ioc.org

<http://commissionoceanindien.org/activites/securite-maritimemase/>

